

General Assembly

Raised Bill No. 5922

January Session, 2001

LCO No. 2878

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

AN ACT CONCERNING THE UNIFORM ELECTRONIC TRANSACTIONS ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) This act shall be known and may be cited as the
- 2 Uniform Electronic Transactions Act.
- 3 Sec. 2. (NEW) As used in this act:
- 4 (1) "Agreement" means the bargain of the parties in fact, as found in
- 5 their language or inferred from other circumstances and from rules,
- 6 regulations, and procedures given the effect of agreements under laws
- 7 otherwise applicable to a particular transaction.
- 8 (2) "Automated transaction" means a transaction conducted or
- 9 performed, in whole or in part, by electronic means or electronic
- 10 records, in which the acts or records of one or both parties are not
- 11 reviewed by an individual in the ordinary course in forming a
- 12 contract, performing under an existing contract or fulfilling an
- obligation required by the transaction.

- 14 (3) "Computer program" means a set of statements or instructions to 15 be used directly or indirectly in an information processing system in 16 order to bring about a certain result.
- 17 (4) "Contract" means the total legal obligation resulting from the 18 parties' agreement as affected by this act and other applicable law.
- 19 (5) "Electronic" means relating to technology having electrical, 20 digital, magnetic, wireless, optical, electromagnetic or similar 21 capabilities.
- 22 (6) "Electronic agent" means a computer program or an electronic or 23 other automated means used independently to initiate an action or 24 respond to electronic records or performances in whole or in part, 25 without review or action by an individual.
- 26 (7) "Electronic record" means a record created, generated, sent, communicated, received or stored by electronic means.
- 28 (8) "Electronic signature" means an electronic sound, symbol or 29 process attached to or logically associated with a record and executed 30 or adopted by a person with the intent to sign the record.
- 31 (9) "Governmental agency" means an executive, legislative, or 32 judicial agency, department, board, commission, authority, institution, 33 or instrumentality of the federal government or of a state or of a 34 county, municipality, or other political subdivision of a state.
- 35 (10) "Information" means data, text, images, sounds, codes, 36 computer programs, software, databases or the like.
- 37 (11) "Information processing system" means an electronic system for 38 creating, generating, sending, receiving, storing, displaying or 39 processing information.
- 40 (12) "Person" means an individual, corporation, business trust, 41 estate, trust, partnership, limited liability company, association, joint

- venture, governmental agency, public corporation or any other legal or commercial entity.
- 44 (13) "Record" means information that is inscribed on a tangible 45 medium or that is stored in an electronic or other medium and is 46 retrievable in perceivable form.
- (14) "Security procedure" means a procedure employed for the purpose of verifying that an electronic signature, record or performance is that of a specific person or for detecting changes or errors in the information in an electronic record. The term includes a procedure that requires the use of algorithms or other codes, identifying words or numbers, encryption or callback or other acknowledgment procedures.
- (15) "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States. The term includes an Indian tribe or band, or Alaskan native village, which is recognized by federal law or formally acknowledged by a state.
- 60 (16) "Transaction" means an action or set of actions occurring 61 between two or more persons relating to the conduct of business, 62 commercial, or governmental affairs.
- Sec. 3. (NEW) (a) Except as otherwise provided in subsection (b) of this section, this act applies to electronic records and electronic signatures relating to a transaction.
- 66 (b) This act does not apply to a transaction to the extent it is 67 governed by:
- 68 (1) A law governing the creation and execution of wills, codicils, or testamentary trusts;
- 70 (2) The Uniform Commercial Code other than Sections 1-107 and 1-

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- 71 206, Article 2, and Article 2A;
- 72 (3) Articles 3, 4, 4A, 5, 6, 7, 8, or 9 of the Uniform Commercial Code;
- 73 and
- 74 (4) The Uniform Computer Information Transactions Act.
- 75 (c) This act applies to an electronic record or electronic signature
- 76 otherwise excluded from the application of this act under subsection
- 77 (b) of this section to the extent it is governed by a law other than those
- 78 specified in subsection (b) of this section.
- 79 (d) A transaction subject to this act is also subject to other applicable
- 80 substantive law.
- 81 Sec. 4. (NEW) This act applies to any electronic record or electronic
- 82 signature created, generated, sent, communicated, received or stored
- 83 on or after the effective date of this act.
- 84 Sec. 5. (NEW) (a) This act does not require a record or signature to
- 85 be created, generated, sent, communicated, received, stored or
- 86 otherwise processed or used by electronic means or in electronic form.
- 87 (b) This act applies only to transactions between parties, each of
- which has agreed to conduct transactions by electronic means. 88
- 89 Whether the parties agree to conduct a transaction by electronic means
- 90 is determined from the context and surrounding circumstances,
- 91 including the parties' conduct.
- 92 (c) A party that agrees to conduct a transaction by electronic means
- 93 may refuse to conduct other transactions by electronic means. The
- 94 right granted by this subsection may not be waived by agreement.
- 95 (d) Except as otherwise provided in this act, the effect of any of its
- 96 provisions may be varied by agreement. The presence in certain
- 97 provisions of this act of the words "unless otherwise agreed", or words
- 98 of similar import, does not imply that the effect of other provisions

- 99 may not be varied by agreement.
- (e) Whether an electronic record or electronic signature has legal consequences is determined by this act and other applicable law.
- Sec. 6. (NEW) This act shall be construed and applied:
- 103 (1) To facilitate electronic transactions consistent with other 104 applicable law;
- 105 (2) To be consistent with reasonable practices concerning electronic 106 transactions and with the continued expansion of those practices; and
- 107 (3) To effectuate its general purpose to make uniform the law with 108 respect to the subject of this act among states enacting it.
- Sec. 7. (NEW) (a) A record or signature may not be denied legal effect or enforceability solely because it is in electronic form.
- 111 (b) A contract may not be denied legal effect or enforceability solely 112 because an electronic record was used in its formation.
- 113 (c) If a law requires a record to be in writing, an electronic record satisfies the law.
- (d) If a law requires a signature, an electronic signature satisfies the law.
- 117 Sec. 8. (NEW) (a) If parties have agreed to conduct a transaction by
- 118 electronic means and a law requires a person to provide, send or
- 119 deliver information in writing to another person, the requirement is
- satisfied if the information is provided, sent or delivered, as the case
- may be, in an electronic record capable of retention by the recipient at
- the time of receipt. An electronic record is not capable of retention by
- 123 the recipient if the sender or its information processing system inhibits
- the ability of the recipient to print or store the electronic record.
- (b) If a law other than this act requires a record to (1) be posted or

- 126 displayed in a certain manner, (2) be sent, communicated or
- transmitted by a specified method, or (3) contain information that is
- 128 formatted in a certain manner, the following rules apply:
- (A) The record shall be posted or displayed in the manner specified in the other law;
- 131 (B) Except as otherwise provided in subdivision (2) of subsection (d)
- of this section, the record shall be sent, communicated or transmitted
- 133 by the method specified in the other law; and
- 134 (C) The record shall contain the information formatted in the
- manner specified in the other law.
- 136 (c) If a sender inhibits the ability of a recipient to store or print an
- 137 electronic record, the electronic record is not enforceable against the
- 138 recipient.
- 139 (d) The requirements of this section may not be varied by
- 140 agreement, provided:
- 141 (1) To the extent a law other than this act requires information to be
- 142 provided, sent or delivered in writing but permits that requirement to
- 143 be varied by agreement, the requirement under subsection (a) of this
- section that the information be in the form of an electronic record
- capable of retention may also be varied by agreement; and
- 146 (2) A requirement under a law other than this act to send,
- 147 communicate, or transmit a record by first-class mail, postage prepaid,
- 148 regular United States mail, may be varied by agreement to the extent
- permitted by the other law.
- 150 Sec. 9. (NEW) (a) An electronic record or electronic signature is
- attributable to a person if it was the act of the person. The act of the
- 152 person may be shown in any manner, including a showing of the
- 153 efficacy of any security procedure applied to determine the person to
- which the electronic record or electronic signature was attributable.

- 155 (b) The effect of an electronic record or electronic signature 156 attributed to a person under subsection (a) of this section is 157 determined from the context and surrounding circumstances at the 158 time of its creation, execution, or adoption, including the parties' 159 agreement, if any, and otherwise as provided by law.
- Sec. 10. (NEW) If a change or error in an electronic record occurs in a transmission between parties to a transaction, the following rules apply:
 - (1) If the parties have agreed to use a security procedure to detect changes or errors and one party has conformed to the procedure, but the other party has not, and the nonconforming party would have detected the change or error had that party also conformed, the conforming party may avoid the effect of the changed or erroneous electronic record.
- (2) In an automated transaction involving an individual, the individual may avoid the effect of an electronic record that results from an error made by the individual in dealing with the electronic agent of another person if the electronic agent did not provide an opportunity for the prevention or correction of the error and, at the time the individual learns of the error, the individual:
- 175 (A) Promptly notifies the other person of the error and that the 176 individual did not intend to be bound by the electronic record received 177 by the other person;
- (B) Takes reasonable steps, including steps that conform to the other person's reasonable instructions, to return to the other person or, if instructed by the other person, to destroy the consideration received, if any, as a result of the erroneous electronic record; and
- 182 (C) Has not used or received any benefit or value from the consideration, if any, received from the other person.
- 184 (3) If neither subdivision (1) nor (2) of this subsection applies, the

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- the law of mistake, and the parties' contract, if any.
- 187 (4) Subdivisions (2) and (3) of this subsection may not be varied by agreement.
- 189 Sec. 11. (NEW) If a law requires a signature or record to be
- 190 notarized, acknowledged, verified or made under oath, the
- 191 requirement is satisfied if the electronic signature of the person
- authorized to perform those acts, together with all other information
- 193 required to be included by other applicable law, is attached to or
- 194 logically associated with the signature or record.
- 195 Sec. 12. (NEW) (a) If a law requires that a record be retained, the
- 196 requirement is satisfied by retaining an electronic record of the
- information in the record which:
- 198 (1) Accurately reflects the information set forth in the record after it
- 199 was first generated in its final form as an electronic record or
- 200 otherwise; and
- 201 (2) Remains accessible for later reference.
- 202 (b) A requirement to retain a record in accordance with subsection
- 203 (a) of this section does not apply to any information the sole purpose
- of which is to enable the record to be sent, communicated or received.
- 205 (c) A person may satisfy subsection (a) of this section by using the
- services of another person if the requirements of said subsection (a) are
- 207 satisfied.
- 208 (d) If a law requires a record to be presented or retained in its
- 209 original form, or provides consequences if the record is not presented
- or retained in its original form, said law is satisfied by an electronic
- 211 record retained in accordance with subsection (a) of this section.
- 212 (e) If a law requires retention of a check, that requirement is

- satisfied by retention of an electronic record of the information on the
- 214 front and back of the check in accordance with subsection (a) of this
- 215 section.
- 216 (f) A record retained as an electronic record in accordance with
- 217 subsection (a) of this subsection satisfies a law requiring a person to
- 218 retain a record for evidentiary, audit or similar purposes, unless a law
- 219 enacted after the effective date of this act specifically prohibits the use
- of an electronic record for the specified purpose.
- 221 (g) This section does not preclude a governmental agency of this
- 222 state from specifying additional requirements for the retention of a
- record subject to the agency's jurisdiction.
- Sec. 13. (NEW) In a proceeding, evidence of a record or signature
- 225 may not be excluded solely because it is in electronic form.
- Sec. 14. (NEW) In an automated transaction, the following rules
- 227 apply:
- 228 (1) A contract may be formed by the interaction of electronic agents
- 229 of the parties, even if no individual was aware of or reviewed the
- 230 electronic agents' actions or the resulting terms and agreements;
- 231 (2) A contract may be formed by the interaction of an electronic
- agent and an individual, acting on the individual's own behalf or for
- 233 another person, including by an interaction in which the individual
- 234 performs actions that the individual is free to refuse to perform and
- 235 which the individual knows or has reason to know will cause the
- electronic agent to complete the transaction or performance; and
- 237 (3) The terms of the contract are determined by the substantive law
- 238 applicable to it.
- Sec. 15. (NEW) (a) Unless otherwise agreed between the sender and
- 240 the recipient, an electronic record is sent when it:

- (1) Is addressed properly or otherwise directed properly to an information processing system that the recipient has designated or uses for the purpose of receiving electronic records or information of the type sent and from which the recipient is able to retrieve the electronic record;
- 246 (2) Is in a form capable of being processed by that system; and
- (3) Enters an information processing system outside the control of the sender or of a person that sent the electronic record on behalf of the sender or enters a region of the information processing system designated or used by the recipient which is under the control of the recipient.
- (b) Unless otherwise agreed between a sender and the recipient, an electronic record is received when:
- (1) It enters an information processing system that the recipient has designated or uses for the purpose of receiving electronic records or information of the type sent and from which the recipient is able to retrieve the electronic record; and
- 258 (2) It is in a form capable of being processed by said system.
- (c) Subsection (b) of this section applies even if the place the information processing system is located is different from the place the electronic record is deemed to be received under subsection (d) of this section.
 - (d) Unless otherwise expressly provided in the electronic record or agreed between the sender and the recipient, an electronic record is deemed to be sent from the sender's place of business and to be received at the recipient's place of business. For purposes of this subsection, the following rules apply:
- 268 (1) If the sender or recipient has more than one place of business, the 269 place of business of that person is the place having the closest

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- 271 (2) If the sender or the recipient does not have a place of business, 272 the place of business is the sender's or recipient's residence, as the case 273 may be.
- (e) An electronic record is received under subsection (b) of this section even if no individual is aware of its receipt.
- (f) Receipt of an electronic acknowledgment from an information processing system described in subsection (b) of this section establishes that a record was received but, by itself, does not establish that the content sent corresponds to the content received.
- (g) If a person is aware that an electronic record purportedly sent under subsection (a) of this section, or purportedly received under subsection (b) of this section, was not actually sent or received, the legal effect of the sending or receipt is determined by other applicable law. Except to the extent permitted by the other law, the requirements of this subsection may not be varied by agreement.
- Sec. 16. (NEW) (a) In this section, "transferable record" means an electronic record that:
- 288 (1) Would be a note under Article 3 of the Uniform Commercial 289 Code or a document under Article 7 of the Uniform Commercial Code 290 if the electronic record were in writing; and
- 291 (2) The issuer of the electronic record expressly has agreed is a transferable record.
- 293 (b) A person has control of a transferable record if a system 294 employed for evidencing the transfer of interests in the transferable 295 record reliably establishes that person as the person to which the 296 transferable record was issued or transferred.
- 297 (c) A system satisfies subsection (b) of this section, and a person is

- deemed to have control of a transferable record, if the transferable record is created, stored, and assigned in such a manner that:
- 300 (1) A single authoritative copy of the transferable record exists 301 which is unique, identifiable, and, except as otherwise provided in 302 subdivisions (4), (5) and (6) of this subsection, unalterable;
- 303 (2) The authoritative copy identifies the person asserting control as:
- 304 (A) The person to which the transferable record was issued; or
- 305 (B) If the authoritative copy indicates that the transferable record 306 has been transferred, the person to which the transferable record was 307 most recently transferred.
- 308 (3) The authoritative copy is communicated to and maintained by 309 the person asserting control or its designated custodian;
- 310 (4) Copies or revisions that add or change an identified assignee of 311 the authoritative copy can be made only with the consent of the person 312 asserting control;
- (5) Each copy of the authoritative copy and any copy of a copy is readily identifiable as a copy that is not the authoritative copy; and
- 315 (6) Any revision of the authoritative copy is readily identifiable as 316 authorized or unauthorized.
- 317 (d) Except as otherwise agreed, a person having control of a 318 transferable record is the holder, as defined in Section 1-201(20) of the 319 Uniform Commercial Code, of the transferable record and has the 320 same rights and defenses as a holder of an equivalent record or writing 321 under the Uniform Commercial Code, including, if the applicable 322 statutory requirements under Section 3-302(a), 7-501, or 9-308 of the 323 Uniform Commercial Code are satisfied, the rights and defenses of a 324 holder in due course, a holder to which a negotiable document of title 325 has been duly negotiated, or a purchaser, respectively. Delivery,

- 326 possession, and indorsement are not required to obtain or exercise any 327 of the rights under this subsection.
- 328 (e) Except as otherwise agreed, an obligor under a transferable 329 record has the same rights and defenses as an equivalent obligor under 330 equivalent records or writings under the Uniform Commercial Code.
 - (f) If requested by a person against which enforcement is sought, the person seeking to enforce the transferable record shall provide reasonable proof that the person is in control of the transferable record. Proof may include access to the authoritative copy of the transferable record and related business records sufficient to review the terms of the transferable record and to establish the identity of the person having control of the transferable record.
- 338 Sec. 17. (NEW) Each governmental agency in this state shall 339 determine whether, and the extent to which, it will create and retain 340 electronic records and convert written records to electronic records.
 - Sec. 18. (NEW) (a) Except as otherwise provided in subsection (f) of section 12 of this act, each governmental agency in this state shall determine whether, and the extent to which, it will send and accept electronic records and electronic signatures to and from other persons and otherwise create, generate, communicate, store, process, use and rely upon electronic records and electronic signatures.
- 347 (b) To the extent that a state of Connecticut governmental agency 348 uses electronic records and electronic signatures under subsection (a) 349 of this section, the Department of Information Technology, giving due 350 consideration to security, may specify:
- 351 (1) The manner and format in which the electronic records shall be 352 created, generated, sent, communicated, received, and stored and the 353 systems established for those purposes;
- 354 (2) If electronic records shall be signed by electronic means, the type 355 of electronic signature required, the manner and format in which the

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- electronic signature shall be affixed to the electronic record, and the identity of, or criteria that shall be met by, any third party used by a person filing a document to facilitate the process;
- 359 (3) Control processes and procedures as appropriate to ensure 360 adequate preservation, disposition, integrity, security, confidentiality 361 and auditability of electronic records; and
- 362 (4) Any other required attributes for electronic records which are 363 specified for corresponding nonelectronic records or reasonably 364 necessary under the circumstances.
 - (c) Except as otherwise provided in subsection (f) of section 12 of this act, this act does not require a governmental agency in this state to use or permit the use of electronic records or electronic signatures.
 - Sec. 19. (NEW) The standards which the Department of Information Technology may adopt pursuant to subsection (b) of section 18 of this act may encourage and promote consistency and interoperability with similar requirements adopted by governmental agencies of other states and the federal government and nongovernmental persons interacting with governmental agencies of this state. If appropriate, said standards may specify differing levels of standards from which governmental agencies of this state may choose in implementing the most appropriate standard for a particular application.
 - Sec. 20. (NEW) If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of this act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.
- Sec. 21. This act shall take effect July 1, 2001.

Statement of Purpose:

To adopt the Uniform Electronic Transactions Act.

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]